Governor's FY 2016 Budget: Articles

Staff Presentation to the House Finance Committee April 2, 2015

1

Introduction

- Article 17 Department of Children, Youth and Families
- Article 18 Division of Advocacy
- Article 19 Health Board Consolidation
- Article 20 Professional Licenses

- Department has experienced significant budget shortfalls in prior years
 - Different reasons
 - Recently related to excess costs beyond those funded through System of Care contracts
 - Increased residential placements
 - Savings from personnel vacancies concealed shortfalls for services

3

Article 17 - DCYF

- Governor Chafee's Resource Team
 - Appointed in Summer 2014 to review issues with the System of Care
 - Financial Issues
 - Management
 - Contracts
 - Numerous problems identified
 - Information technology
 - Organizational
 - Issues with existing contracts

- Resource Team Recommendations
 - Develop comprehensive new policy
 - Information technology upgrades
 - Incentivize innovative programming
 - Review and evaluate available services
- Some of these are addressed in the Governor's budget recommendations

5

Article 17 - DCYF

- Authorize Director of DCYF to move appropriations between line-items
- Director would be able to shift funds between lines
 - Would allow more flexibility in developing programs and addressing needs
 - Indicates no plans to reappropriate across fiscal years
 - Sunsets at the end of FY 2017

- Section 2 of Article 1 appears annually to ensure it is clear that <u>each line</u> <u>constitutes an appropriation</u>
 - Language first appeared in the FY 1997
 Budget Act to provide clarity in the wake of prior questions as to whether agency totals or individual lines were the control
- Line item appropriations are one measure of budgetary control

7

Article 17 - DCYF

- 1996 Assembly repealed RIGL 35-3-18 that provided to the Budget Officer, w/Governor approval, authority to transfer portions of appropriation lines to other lines within agencies
- The Assembly viewed this authority as comparable to the ability to line item veto or impound appropriations

- The 1996 Assembly also amended RIGL 35-3-1 to provide that the Budget Officer must
 - exercise budgetary control over all state departments and agencies
 - perform management analyses
 - approve or disapprove all requests for new personnel

9

Article 17 - DCYF

- The 2004 Assembly also rescinded previous authority granted in the general laws to Higher Education to allocate its appropriation lines
 - Previously a single line for each source
 - Now separate appropriations for the institutions

Historical overspending of appropriation lines

Fiscal Year	Approp. Lines	# over- spent	GR Approp. Lines	# over- spent
2014	22	7	6	3
2013	25	4	6	2
2012	45	17	17	8

11

Article 18 - Division of Advocacy

- Currently 4 separate "advocacy" agencies
 - Commission on the Deaf and Hard of Hearing
 - Office of the Child Advocate
 - Office of the Mental Health Advocate
 - Governor's Commission on Disabilities
- Article creates a Division of Advocacy
- Housed in Executive Office of Health and Human Services

Article 18 - Division of Advocacy

- Each advocate would retain authority to serve identified population
- Budget assumes \$0.1 million in savings from merger
- On 3/31 Governor requested this article be withdrawn
 - Rescinds Article 18 after consultation with the advocates

13

Article 19 – Health Board Consolidations

- Establishes Division of Professional Regulation & Licensing
 - Approves all written & practical exams
 - Issues licenses & permits
 - Serves as the inspector of sanitation of all individuals & establishments
 - Overseen by a single board of review

- Article repeals 23 boards/councils
- Consolidates 25 professions under the new division/Board of Review
- Composition of current boards vary
 - 3 to 9 members
 - Members are appointed by director
 - Director serves on some
 - Most require Governor's approval

15

Article 19 – Health Board Consolidations

Professions	Current Composition 3 Member Boards
Hearing aid dealers & fitters	Gov. appointees
	Director/designee, one prosthetics & one orthotics

Professions	Current Composition 5 Member Board	
Opticians	Director appointees	
Funeral director/embalmer		
Chiropractic physicians		
Occupational therapy		
Psychologists	Director appointees w.	
Speech pathology & audiology	Gov. approval	
Athletic trainers	Gov. approvar	
Interpreters for the deaf		
Applied behavior analysts		
Respiratory care		

Article 19 – Health Board Consolidations

Professions	Current Composition 7 Member Board
Barbers, hairdressers, cosmeticians, manicurist, & estheticians Social Workers	Gov. appointees
Chemical dependency professionals	

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Professions	Current Composition 7 Member Board
Physical therapists	
Nursing home administrators	
Radiologic technologists	
Clinical laboratory science practice	Director appointees w/ Gov. approval
Assisted living residence administrators	
Massage therapists	

19

Article 19 – Health Board Consolidations

Professions	Current Composition 9 Member Board
Mental health counselors & marriage & family therapists	Director appointees with Gov. approval
	Director/designee & director appointees with Gov. approval

- Section 2 establishes the Health Professions Board of Review
 - Appeals, disciplinary & advisory functions
 - Board consists of 11 members
 - Director/designee as chairperson
 - 10 members appointed from rec. of director
 - 4 licensed professionals, 3 from gen. public & 3 employed in healthcare industry

2

Article 19 – Health Board Consolidations

- Department proposed this initiative last two budget requests
- Budget assumes savings of \$0.2 million from general revenues & elimination of two positions
- Article takes effect upon passage

Office of Regulatory Reform

- Worked with agencies to identify ways to reduce occupational licensure in the state
- Criteria for proposed repeal
 - Small number of license holders
 - Neighboring states
 - Professional license has been identified as overly burdensome

23

Article 20 – Professional Licenses

- Article repeals 32 professional license and permit requirements
 - 26 are administered by Dept. of Health
 - Three by Dept. of Business Regulation
 - Two by Dept. of Environmental Management
 - One by Dept. of Elementary & Secondary Education
 - Two others do not require legislation

Business Regulation	End Licensure/ Certification	End Fee	# of Holders
Line Cleaners	X	Χ	20
Auctioneers & apprentices	X	Χ	99
Kickboxing	Χ	Χ	-

25

Article 20 – Professional Licenses

Environmental Management	End Licensure/ Certification	End Fee	# of Holders
Fur buyers*		Χ	3
Lifeguards	Χ	Χ	869

^{*}Intent is to also remove licensing requirement

- DEM is required to certify lifeguards
- Regardless of where they end up working
 - Private facilities
- Would now certify only those working on state beaches or other state properties
 - Through regulation
- Individuals can obtain training from
 - American Red Cross, URI and CCRI
 - It appears DEM is only existing entity that may certify

2

Article 20 – Professional Licenses

Elementary & Secondary Education	End Licensure/ Certification	End Fee	# of Holders
Athletic Coaches	Χ	Χ	3,332
Nurse Teacher Substitute*	Χ	Χ	41
Gen. Subject Matter Sub.*	Χ	Χ	1,488

*Does not require statutory change

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Health	End Licensure/ Certification	End Fee	# of Holders
Barber apprentices	Χ	Χ	68
Instructors			
Hairdressers	X	Χ	333
Barber	Χ	Χ	15
Manicurist	X	Χ	12
Esthetician	Χ	Χ	25

29

Article 20 – Professional Licenses

Health	End Licensure/ Certification	End Fee	# of Holders
Demonstrator's Permit			
Barbering	Χ	Χ	-
Hairdressing	X	Χ	-
Manicurist	Х	Χ	-
Esthetician	X	Χ	-

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Health	End Licensure/ Certification	End Fee	# of Holders
Electrolysis apprentices or instructor	X	Χ	17

 Section 6 allows Health to promulgate rules and regulation applying training and study of electrolysis

31

Article 20 – Professional Licenses

Health	End Licensure/ Certification	End Fee	# of Holders
Acupuncture assistant	Χ	Χ	-
Physical therapist assistant	Χ	Χ	641
Occupational therapist assistant	Χ	Χ	498
Audiology support personnel	Χ		1
Orthotics & prosthetics	X	Χ	240
Athletic trainers	Χ	Χ	192

Health	End Licensure/ Certification	End Fee	# of Holders
Radiologic assistant	Χ	Χ	1
Clinical histologic technicians	Χ	Χ	80
Clinical laboratory scientists	X	Χ	815
Clinical laboratory technicians	Χ	Χ	216
Cytotechnologists	Χ	Χ	57
Sanitarians	Χ	Χ	3
Music therapists	Χ	Χ	-

33

Article 20 – Professional Licenses

- Budget assumes revenue loss of \$0.4 million in FY 2016
- Article takes effect upon passage

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